

# Nationally Significant Infrastructure Project : Beacon Fen Energy Park

Response to The Examining Authority's written questions and requests for information (ExQ1) issued on

**Prepared by Lincolnshire County Council (LCC)** 

October 2025



The following table sets out the Council's response to the Examining Authority's (ExA's) written questions (ExQ1) where a response from the County Council was sought.

ExQ1	Question	LCC Response
1.	General and cross-topic matters	
GCT.1.1	Planning Policy  If not in your Local Impact Reports (LIR), all local authorities are asked to provide full copies of any development plan policies referred to in any of your submissions and confirm the status of the relevant plan. Should you refer to any additional development plan policies at any time in your future submissions to the Examining Authority (ExA), if they have not already been provided, please also submit copies of these into the examination. The ExA also asks to be kept up-to-date on changes to the status of any development plan which a local authority has previously relied upon during examination.	Relevant development plan policies are set out in section 5 of LCC's LIR [REP1-044]. Copies of the relevant policies are provided as appendix 1 to this response table.  Status of Lincolnshire Minerals and Waste Local Plan (LMWLP) The current LMWLP was adopted in June 2016. It was reviewed and decided in 2021 that the plan would be updated. It had its Issues and Options consultation in summer 2022 and its Preferred Approach consultation in summer 2024.
GCT.1.2	Environmental Impact Assessment (EIA) Scoping Appendix 1.1. Scoping Report [APP-071] includes the applicant's assessment of the relevant local policy context. Are the HLAs content with the applicant's policy analysis?	Central Lincolnshire Local Plan The Appendix 1.1 Scoping Report policy analysis is considered to be out of date as it refers to the Central Lincolnshire Local Plan, adopted 2017. The current plan is the Central Lincolnshire Local Plan 2023-2043, adopted April 2023. LCC's LIR paragraph 5.2 refers to relevant policies from this plan.



ExQ1	Question	LCC Response
		South East Lincolnshire Local Plan, 2019
		LCC acknowledges that Policies 4, 29, and 31, as listed in Appendix 1.1, are relevant. However, LCC would also like to draw the ExA's attention to additional policies referenced in paragraph 5.22 of our LIR, which are considered pertinent for the reasons outlined.
		Lincolnshire Minerals and Waste Local Plan
		The currently adopted plan is the Lincolnshire Minerals and Waste Local Plan Core Strategy and Development Management Policies (2016) (LMWLP). Although the LMWLP is referenced in Appendix 1.1, no specific policies from it are identified. LCC, however, has highlighted relevant policies from this plan in paragraph 5.23 of its LIR, which it considers pertinent to the proposal.
GCT.1.3	Table 15.1 of appendix 1.1. Scoping Report [APP-071] includes the summary of what has been scoped in and scoped out of the EIA? Are the HLAs and statutory consultees content with the applicant's approach?	LCC agrees with the list of matters scoped into the EIA as set out in Table 15.1. However, LCC is of the view that both waste and human health should also have been included within the scope of the EIA and not scoped out. LCC's position on these matters is detailed in Section 14 (Public Health) and Section 15 (Waste) of its LIR.
GCT.1.4	Neighbourhood Plans Can you confirm whether there are any relevant made or emerging neighbourhood plans that the ExA should be aware of? If there are, can you:  1. Provide details, confirm their status and – if they are emerging – the expected timescales for their completion.	LCC confirm at paragraph 5.21 of its LIR [REP1-044] that there are no adopted neighbourhood plans within the proposed development area.



ExQ1	Question	LCC Response
	<ul><li>2. Provide a copy of the made plan or a copy of the latest draft.</li><li>3. Indicate what weight you consider the ExA should give to these documents</li></ul>	
GCT.1.5	Updates on development Please provide an update on any submitted planning applications or consents granted since the application was submitted that could either affect the proposed development or be affected by the proposed development and whether these would affect the conclusions reached in the Environmental Statement (ES).	These are referred to in LCC's LIR paragraph 17.6.
GCT.1.7	Central Government Policy and Guidance Are you aware of any updates or changes to Government Policy or Guidance (including emerging policies) relevant to the determination of this application that have occurred since it was submitted? If yes, what are these changes and what are the implications for the application?	Following the submission on the application on 8 April 2025, government commenced consultation on revisions to NPS EN-1, EN-3 and EN-5 on 24 April 2025. This is referred to in our LIR at paragraphs 5.9-5.10.  Consultation on revisions to NPS EN-1, EN-3 and EN-5 on 29 May 2025. Whilst the review is undertaken, the current suite of energy NPS's remain relevant and have effect for the purposes of the Planning Act 2008.  LCC considers the NPS EN-1, EN-3 and EN-5 draft consultation documents fundamentally remain same in regard to the significant issues raised by LCC.
GCT.1.8	Issues for Examination Requests have been made to the ExA, at both the Preliminary Meeting (PM) and Issue Specific Hearing 1 (ISH1), for certain topics to be considered for future	LCC has identified the potential for significant adverse environmental impacts within its LIR, which it believes warrant further examination and emphasis. An ISH would provide an appropriate forum to ensure these



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	hearings. The ExA asks for a list of topics to be submitted which you believe would benefit from being examined in a hearing context and why a hearing, as opposed to written representations, would be needed?	concerns are given due consideration during the examination process.  Certain matters are technically complex and would benefit from detailed discussion and clarification beyond what is possible through written representations. ISHs also offer a transparent platform for stakeholders, including LCC, to present their views directly to the ExA, enabling direct questioning of evidence and facilitating constructive debate where differing interpretations or viewpoints exist.
		LCC consider that the following topics would benefit from being examined in a hearing context.
		Landscape and Visual Land Use (Agricultural Land) Ecology and biodiversity Historic Environment
		Flood Risk Cumulative effects Draft DCO
		LCC note the publication of notification of hearings letter dated 17 October 2025 and welcome the inclusion of the above topics at ISH2 and ISH3.
GCT.1.11	Can the applicant please set out what considerations it has given to the need to develop a s106 agreement with the HLAs, namely Lincolnshire County Council, North Kesteven District Council and Boston Borough Council? And,	LCC are of the view that a S106 would be needed to secure commitments to Education and Skills funding, the Establishment of an Ecological Steering group and BNG monitoring, including an appropriate fee mechanism.  Whilst this has been raised with the applicant and in our LIR no specific discussions have been held with the applicant to date.



ExQ1	Question	LCC Response
	if the applicant feels there is a need for one, what are the topics and issues that the s106 agreement should cover? Can the HLAs confirm their position in relation to the need for a s106 agreement and confirm if any discussions or consideration has been given to this?	
GCT.1.12	The applicant has presented a Long and Short List of Committed Development [APP-102] and [APP-103]. Can all HLAs confirm if they are happy with the list provided or if there are any further projects that they wish to add?	Please refer to LCC's LIR paragraph 17.6. LCC consider that the lists do require updating.
3.	Compulsory Acquisition, Temporary Possession, Land Rights and related matters	
CA.1.7	In your role as the Local Planning Authority (LPA) and the Highway Authority are you aware of:  1. Any reasonable alternatives to CA or Temporary Possession (TP) for land sought by the applicant?  2. Any areas of land or rights that the applicant is seeking the powers to acquire but that you consider would not be needed? If so, please provide details on which plots and explain why you consider they would not need to be acquired.	As the Highways Authority, LCC considers the Applicant should not be seeking an CA of Highway Land. Highways land is public land and would be available for the applicant to utilise for the purposes of the development subject to obtaining the requisite permitting and technical approvals from LCC. No acquisition would be required. LCC would oppose any CA of highways land as verges are required for maintenance purposes, by both the Highways Authority and by other relevant undertakers where their assets and services (e.g. water, broadband etc) run through or along highway verges.
		Due to time constraints, LCC has been unable to provide a more detailed response at this stage. However, we respectfully reserve the right to submit further comments as necessary in subsequent written submissions,



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		following continued consultation with the Highway Authority on this matter and/or at the request of the ExA.
6.	Historic Environment	
HEN.1.1	Can Historic England and the HLAs confirm they are in agreement with the applicant's methodology and overall assessment of effects on cultural heritage?	Built heritage: LCC is generally satisfied with the applicant's methodology for built heritage. However, insufficient weight has been given to certain assets, and further detail is required to support the conclusions on harm and mitigation.
		At Howell, most concerns were resolved during the site visit, but LCC seeks further detail on mitigation for the wider village setting to ensure that intervisibility between the solar array and the village approach is appropriately managed.
		For Kyme Tower (Grade I and Scheduled Monument), LCC remains open to the view that harm may fall within the 'less than substantial' range, subject to appropriate mitigation. Further detail on the proposed embedded measures is required before a final position can be reached.
		In relation to historic farmsteads, the current ES assesses each individually and does not recognise their collective or group value as part of a coherent historic farming landscape. LCC maintains that a group-value methodology should be adopted and agreed in advance with the Council.



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		Archaeology: LCC and Historic England are agreed that the approach to assessing archaeological potential, significance and harm taken by the Applicant is suitable.
HEN.1.9	Can HLAs confirm if they are in agreement with Historic England's assessment in relation to the effects of the proposed development on the setting of designated heritage assets and on archaeological remains?	<ul> <li>LCC is broadly aligned with Historic England in identifying potential adverse effects on the wider setting of:         <ul> <li>South Kyme Tower (Grade I Listed Building and Scheduled Monument);</li> <li>the Church of St Mary and All Saints, South Kyme (Grade II*).</li> </ul> </li> <li>LCC considers that cumulative effects on Kyme Tower have been understated and require further assessment in light of other nearby solar schemes.</li> <li>Archaeology: LCC and Historic England agree that the effects on archaeological remains have been adequately considered within the scheme, including the remaining trial trenching and the draft Archaeological Mitigation Strategy that will be undertaken post-DCO as appropriate.</li> </ul>
7.	Landscape and Visual	
LSV.1.1	Are the relevant LPAs satisfied that the assessment has established an appropriate study area and all relevant landscape and visual receptors have been identified?	A detailed LVIA review has been carried out, which has been appended to the LPA LIR. The LVIA review considers the Study Area utilised in the assessment, and the selection is explained within paragraphs 6.4.1 and 6.4.2 of the LVIA. The Study area is illustrated in Figure 6.1. The radius of the study area of 5km from the Order Limits has been defined for the LVIA. A brief justification within paragraph 6.4.2 for extending the Study Area to



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		5km, stating: "It is considered that beyond this distance the Proposed Development is unlikely to give rise to significant landscape or visual effects.". We have not identified anything on Site that would contradict the statement that there would not be Significant effects beyond 5km, and typically distance reduces the likelihood of this occurring.
		Also as identified within the detailed LVIA review, the baseline process undertaken by the applicant resulted in several landscape receptors being identified as likely to be affected by the Development identified as "Sensitive Receptors". These are presented in Table 6.4 of the LVIA and include both landscape elements or features of the Site and Study Area (e.g. vegetation and hedgerows, land use, landscape pattern), as well as Landscape Character. we have assumed these are the published landscape character areas as identified in paragraphs 6.5.3 to 6.5.20 of the LVIA, providing an overview of published character assessments.
		This identification and list is confusing and used inconsistently in the subsequent assessment, which goes on to assess Landscape Character – Site Level; and Effects on Landscape character – Local landscape character.
		The way section 6.5.64 is written is that these are the receptors that the LVIA will assess the change to, however the actual receptors are the Site and wider character areas. Also confusingly, the construction effects on each of the landscape receptors are then broken down with subheadings into landscape elements and landscape character, but the Operation effects



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		are not broken down in the same way, mixing together these two aspects (character and elements). Some clarity and re-structuring would assist in clarity of this section: Clearly lay out the landscape receptors identified, summarise the likely elements to be affected within these; Assess the list of landscape receptors breaking down into effects on elements and character.
		For clarity, we have assumed the following are the landscape baseline receptors, which we would judge are appropriate:  • Site level;  • Fenland Sub Area;  • Central Clays and Gravels Sub Area;  • Holland Reclaimed Fen LCA;  • Bicker to Wyberton Settled Fen LCA; and  South Holland Fen LCA.  We have not identified any visual receptors that have been omitted from the assessment, and those we are aware of have been included.
LSV.1.2	Are the relevant LPAs and other IPs content with the methodology used by the applicant to identify the landscape and visual effects of the proposed development?	A detailed LVIA review has been carried out, which has been appended to the LPA LIR. The LVIA review considers the LVIA methodology. Reference is made in section 1.1.4 of <i>Appendix 6.2</i> of the LVIA to industry guidance, including GVLIA3, however we note that there is no reference to <i>Notes and Clarifications on aspects of GLVIA 3, LITGN-2024-01, Landscape Institute</i> which was published in August 2024. This TGN provides some key updates and clarifications that are applicable to LVIA being carried out, and we



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		would seek confirmation from the applicant as to whether this has been
		utilised within the methodology and subsequently the assessment.
		However, overall the methodology in <i>Appendix 6.2</i> of the LVIA is clear and
		detailed, with Section 1.3 to 1.10 covering landscape effects and Section
		1.11 to 1.14 covering visual effects. Section 1.15 of Appendix 11.2 clarifies
		how the level or significance of landscape and visual effects are determined
		by combining judgements regarding the sensitivity of the receptor and the
		nature or magnitude of the effect arising from the Development.
		In summary, we are broadly content that the methodology used by the
		Applicant to identify the landscape and visual effects of the development
		generally accords with GLVIA3 and relevant Landscape Institute guidance.
		The assessment has been prepared by suitably qualified professionals and
		presents an appropriate level of detail for a project of this scale.
		However, a number of matters require clarification or further justification
		through the Examination, which have been detailed within our LVIA review
		appended to the LPA LIR, notably: confirmation that the LVIA represents a
		worst-case assessment consistent with the Rochdale Envelope; reference to
		the most recent Landscape Institute guidance (LITGN-2024-01); clarification
		of how susceptibility and sensitivity have been derived for visual receptors;
		and confirmation that the photomontages represent the maximum design
		parameters.
		Subject to these clarifications, the Councils are content that the overall
		methodology is sufficiently robust to inform the Examination, although



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		several aspects of its application and interpretation require refinement and
		further explanation.



#### Appendix 1

## **Central Lincolnshire Local Plan**

## Policy S1: The Spatial Strategy and Settlement Hierarchy

The spatial strategy will focus on delivering sustainable growth for Central Lincolnshire that meets the needs for homes and jobs, regenerates places and communities, and supports necessary improvements to facilities, services and infrastructure.

Development should create strong, sustainable, cohesive and inclusive communities, making the most effective use of previously developed land and enabling a larger number of people to access jobs, services and facilities locally.

Development should provide the scale and mix of housing types and a range of new job opportunities that will meet the identified needs of Central Lincolnshire in order to secure balanced communities.

Decisions on investment in services and facilities, and on the location and scale of development, will be assisted by the Central Lincolnshire Settlement Hierarchy.

The hierarchy is as follows:

#### 1. Lincoln Urban Area

To significantly strengthen the role of Lincoln, both regionally and within Central Lincolnshire, and to meet Lincoln's growth objectives and regeneration needs, the Lincoln urban area (defined as the current built up area of Lincoln, which includes the City of Lincoln, North Hykeham, South Hykeham Fosseway, Waddington Low Fields and any other developed land adjoining these areas) and the sites allocated in this Local Plan on the edge of the Lincoln urban area will be the principal focus for development in Central Lincolnshire, including housing, retail, leisure, cultural, office and other employment development. In addition to sites being allocated in the Local Plan or a neighbourhood plan, development proposals in accordance with *Policy S3* and other relevant development plan policies will be viewed positively.

## 2. Main Towns

To maintain and enhance their roles as main towns, and to meet the objectives for regeneration, Sleaford and Gainsborough will, primarily via sites allocated in this Local Plan and any applicable neighbourhood plan, be the focus for substantial housing development supported by appropriate levels of employment growth, retail growth and wider service provision. In addition to sites being allocated in the Local Plan or a neighbourhood plan, development proposals in accordance with *Policy S3* and other relevant development plan policies will be viewed positively.

#### 3. Market Towns

To maintain and enhance their roles as market towns, Caistor and Market Rasen will be the focus for significant, but proportionate, growth in housing, employment, retail and wider service provision. This growth will primarily be through sites allocated in this Local Plan and any applicable neighbourhood plan. In addition to sites being allocated in the Local Plan or a neighbourhood plan, development proposals in accordance with *Policy S3* and other relevant development plan policies will be viewed positively.

#### 4. Large Villages

Large villages are defined as those with 750 or more dwellings at 1 April 2018. To maintain and enhance their role as large villages which provide housing, employment, retail, and key services and facilities for the local area, the following settlements will be a focus for accommodating an appropriate level of growth via sites allocated in this plan. Beyond site allocations made in this plan or any applicable neighbourhood plan, development will be limited to that which accords with *Policy S4: Housing Development in or Adjacent to Villages* or other policies relating to non-residential development in this plan as relevant.



Bardney Heighington Scotter Keelby Skellingthorpe Billinghay Bracebridge Heath Metheringham Waddington Branston Navenby Washingborough

Cherry Willingham Nettleham Welton

Ruskington Dunholme Witham St Hughs

Heckington Saxilby

#### 5. Medium Villages

Medium villages are defined as those with between 250 and 749 dwellings at 1 April 2018. Well connected or well served medium villages may receive some limited growth through allocations in this plan in order to achieve a balance between ensuring the vitality of the village and protecting the rural character. Beyond site allocations made in this plan or any applicable neighbourhood plan, development will be limited to that which accords with Policy S4: Housing Development in or Adjacent to Villages or other policies relating to non-residential development in this plan as relevant.

Bassingham Greylees Nocton Blyton Harmston North Kelsev **Brant Broughton** Hawthorn Avenue ('Little Cherry') Potterhanworth Brookenby Helpringham Reepham **Burton Waters** Hemswell Cliff Scampton (RAF)

Cranwell RAF Ingham Scothern Cranwell Village Lea Sturton By Stow Leasingham Sudbrooke Digby Dunston Marton Tealby Eagle Middle Rasen Waddingham Fiskerton Welbourn Morton Great Hale Nettleton Wellingore

#### 6. Small Villages

Small villages are defined as those with between 50 and 249 dwellings at 1 April 2018. Well connected or well served small villages may receive some limited growth, primarily through allocations in this plan in order to achieve a balance between ensuring the vitality of the village and the rural character. Beyond site allocations made in this plan or any applicable neighbourhood plan, development will be limited to that which accords with Policy S4: Housing Development in or Adjacent to Villages or other policies relating to non-residential development in this plan as relevant.

Anwick Hemswell Scotton Holton le Moor Ashby de la Launde Scredington Aubourn Kexby Searby Silk Willoughby Aunsby Kirkby Green Beckingham Kirkby La Thorpe Snitterby Knaith Park Biaby South Kelsey Bishop Norton Langworth South Kyme South Rauceby Boothby Graffoe Laughterton Laughton **Branston Booths** Southrey Burton Leadenham Spridlington Springthorpe Canwick Lissington Carlton Le Moorland Little Hale Stow Chapel Hill Martin Swallow New Toft Swarby

Claxby Newton On Trent Swaton Coleby Corringham Normanby By Spital Swinderby

Doddington North Carlton Tattershall Bridge



Dorrington North Greetwell Thorpe On The Hill East Ferry North Kyme Threekingham East Stockwith North Owersby Timberland Ewerby North Scarle Torksev Faldingworth Norton Disney Upton Walcott Fenton Osbournby Fillingham Osgodby Walesby Owmby By Spital Glentham Wickenby

Glentworth Rothwell Willingham By Stow
Grasby Rowston Willoughton

Grasby Rowston Willoughton Great Limber Scampton village Wilsford

Hackthorn Scopwick

#### 7. Hamlets

For the purposes of this Local Plan, a hamlet is defined as a settlement not listed elsewhere in this policy and with dwellings clearly clustered together to form a single developed footprint\*. Such a hamlet must have a dwelling base of at least 15 units (as at 1 April 2018). Within the developed footprint\* of such hamlets, development will be limited to single dwelling infill developments or development allocated through a neighbourhood plan.

## 8. Countryside

Unless allowed by:

- a) policy in any of the levels 1-7 above; or
- b) any other policy in the Local Plan (such as Policies S4, S5, S34, or S43) or a relevant policy in a neighbourhood plan, development will be regarded as being in the countryside and as such restricted to:
  - that which is demonstrably essential to the effective operation of agriculture, horticulture, forestry, outdoor recreation, transport or utility services;
  - · delivery of infrastructure;
  - · renewable energy generation; and
  - minerals or waste development in accordance with separate Minerals and Waste Local Development Documents.

<sup>\*</sup> The definition of "developed footprint" as used throughout this policy is provided in the Glossary.



## Policy S5: Development in the Countryside

# Part A: Re-use and conversion of non-residential buildings for residential use in the countryside

Where a change of use proposal to residential use requires permission, and where the proposal is outside the developed footprint of a settlement listed in the Settlement Hierarchy or the developed footprint of a hamlet, then the proposal will be supported provided that the following criteria are met:

- a) Comprehensive and proportionate evidence is provided to justify either that the building can no longer be used for the purpose for which it was originally built, or the purpose for which it was last used, or that there is no demand (as demonstrated through a thorough and robust marketing exercise) for the use of the building for business purposes; and
- b) The building is capable of conversion with minimal alteration, including no need for inappropriate new openings and additional features; and
- c) The building is of notable architectural or historic merit and intrinsically worthy of retention in its setting.



## Part B: Replacement of a dwelling in the countryside

The replacement of an existing dwelling outside the developed footprint of a settlement will be supported provided that:

- a) The residential use of the original dwelling has not been abandoned;
- b) The original dwelling is not of any architectural or historic merit and it is not valuable to the character of the settlement or wider landscape;
- c) The original dwelling is a permanent structure, not a temporary or mobile structure;
- d) The replacement dwelling is of a similar size and scale to the original dwelling;
- e) It is located on the footprint of the original dwelling unless an alternative position within the existing residential curtilage would provide notable benefits and have no adverse impact on the wider setting; and
- f) It satisfies the requirements of Policy S11: Embodied Carbon.

## Part C: Mobile homes within the countryside

Applications for temporary and mobile homes will be considered in the same way as applications for permanent dwellings. The exception to this is cases when a temporary or mobile home is needed during the construction of a permanent dwelling on site or on a nearby site: in such cases more flexibility will be applied. Permission granted in such instances will be subject to time restrictions.

## Part D: New dwellings in the countryside

Applications for new dwellings will only be acceptable where they are essential to the effective operation of existing rural operations listed in tier 8 of Policy S1. Applications should be accompanied by evidence of:

- a) Details of the rural operation that will be supported by the dwelling;
- b) The need for the dwelling:
- c) The number of workers (full and part time) that will occupy the dwelling;
- d) The length of time the enterprise the dwelling will support has been established;
- e) The commercial viability of the associated rural enterprise through the submission of business accounts or a detailed business plan;
- f) The availability of other suitable accommodation on site or in the area; and
- g) Details of how the proposed size of the dwelling relates to the needs of the enterprise.

Any such development will be subject to a restrictive occupancy condition.

#### Part E: Non-residential development in the countryside

Proposals for non-residential development will be supported provided that:

- a) The rural location of the enterprise is justifiable to maintain or enhance the rural economy or the location is justified by means of proximity to existing established businesses or natural features;
- b) The location of the enterprise is suitable in terms of accessibility;
- c) The location of the enterprise would not result in conflict with neighbouring uses; and
- d) The development is of a size and scale commensurate with the proposed use and with the rural character of the location.

#### Part F: Agricultural diversification

Proposals involving farm based diversification to non-agricultural activities or operations will be permitted, provided that the proposal will support farm enterprises and providing that the development is:

- a) In an appropriate location for the proposed use;
- b) Of a scale appropriate to its location; and
- c) Of a scale appropriate to the business need.



Part G: Agricultural, forestry, horticultural or other rural land-based development
Proposals which will help farms modernise and/or adapt to funding changes or climate change
will be supported in principle and any such proposals will be considered against relevant design,
landscape and natural environment policies in this plan.

Where permission is required, development proposals for buildings required for agriculture or other rural land based development purposes will be supported where:

- a) It is demonstrated that there is a functional need for the building which cannot be met by an existing, or recently disposed of, building;
- b) the building is of a scale that is proportionate to the proposed functional need;
- c) the building is designed specifically to meet the functional need identified;
- the site is well related to existing buildings in terms of both physical and functional location, design and does not introduce isolated structures away from existing buildings; and
- e) significant earthworks are not required, and there will be no harm to natural drainage and will not result in pollution of soils, water or air.

## Policy S12: Water Efficiency and Sustainable Water Management

## Water efficiency

To minimise impact on the water environment all new dwellings should achieve the Optional Technical Housing Standard of 110 litres per day per person for water efficiency as described by Building Regulation G2. Proposals which go further than this (to, for example, 85 litres per day per person) would be particularly supported.

#### Water management

In addition to the wider flood and water related policy requirements (*Policy S21*), all residential development or other development comprising new buildings:

- with outside hard surfacing, must ensure such surfacing is permeable (unless there are technical and unavoidable reasons for not doing so in certain areas) thereby reducing energy demand on the water recycling network;
- should consider the potential to incorporate a green roof and/or walls in accordance with Policy S20; and
- which is residential and which includes a garden area, must include a rain harvesting water butt(s) of minimum 100l capacity.



## Policy S14: Renewable Energy

The Central Lincolnshire Joint Strategic Planning Committee is committed to supporting the transition to a net zero carbon future and will seek to maximise appropriately located renewable energy generated in Central Lincolnshire (such energy likely being wind and solar based).

Proposals for renewable energy schemes, including ancillary development, will be supported where the direct, indirect, individual and cumulative impacts on the following considerations are, or will be made, acceptable. To determine whether it is acceptable, the following tests will have to be met:

- The impacts are acceptable having considered the scale, siting and design, and the consequent impacts on landscape character; visual amenity; biodiversity; geodiversity; flood risk; townscape; heritage assets, their settings and the historic landscape; and highway safety and rail safety; and
- The impacts are acceptable on aviation and defence navigation system/communications; and
- iii. The impacts are acceptable on the amenity of sensitive neighbouring uses (including local residents) by virtue of matters such as noise, dust, odour, shadow flicker, air quality and traffic:

Testing compliance with part (i) above will be via applicable policies elsewhere in a development plan document for the area (i.e. this Local Plan; a Neighbourhood Plan, if one exists; any applicable policies in a Minerals or Waste Local Plan); and any further guidance set out in a Supplementary Planning Document.

In order to test compliance with part (ii) above will require, for relevant proposals, the submission by the applicant of robust evidence of the potential impact on any aviation and defence navigation system/communication, and within such evidence must be documented areas of agreement or disagreement reached with appropriate bodies and organisations responsible for such infrastructure.

In order to test compliance with part (iii) above will require, for relevant proposals, the submission by the applicant of a robust assessment of the potential impact on such users, and the mitigation measures proposed to minimise any identified harm.

For all matters in (i)-(iii), the applicable local planning authority may commission its own independent assessment of the proposals, to ensure it is satisfied what the degree of harm may be and whether reasonable mitigation opportunities are being taken.

Where significant adverse effects are concluded by the local planning authority following consideration of the above assessment(s), such effects will be weighed against the wider environmental, economic, social and community benefits provided by the proposal. In this regard, and as part of the planning balance, significant additional weight in favour of the proposal will arise for any proposal which is community-led for the benefit of that community.

In areas that have been designated for their national importance, as identified in the National Planning Policy Framework, renewable energy infrastructure will only be permitted where it can be demonstrated that it would be appropriate in scale, located in areas that do not contribute positively to the objectives of the designation, is sympathetically designed and includes any necessary mitigation measures.



## Decommissioning renewable energy infrastructure

Permitted proposals will be subject to a condition that will require the submission of an End of Life Removal Scheme within one year of the facility becoming non-operational, and the implementation of such a scheme within one year of the scheme being approved. Such a scheme should demonstrate how any biodiversity net gain that has arisen on the site will be protected or enhanced further, and how the materials to be removed would, to a practical degree, be re-used or recycled.

## Policy S16: Wider Energy Infrastructure

The Joint Committee is committed to supporting the transition to net zero carbon future and, in doing so, recognises and supports, in principle, the need for significant investment in new and upgraded energy infrastructure.

Where planning permission is needed from a Central Lincolnshire authority, support will be given to proposals which are necessary for, or form part of, the transition to a net zero carbon sub-region, which could include: energy storage facilities (such as battery storage or thermal storage); and upgraded or new electricity facilities (such as transmission facilities, sub-stations or other electricity infrastructure.

However, any such proposals should take all reasonable opportunities to mitigate any harm arising from such proposals, and take care to select not only appropriate locations for such facilities, but also design solutions (see Policy S53) which minimises harm arising.



## Policy S21: Flood Risk and Water Resources

#### Flood Risk

All development proposals will be considered against the NPPF, including application of the sequential and, if necessary, the exception test.

Through appropriate consultation and option appraisal, development proposals should demonstrate:

- a) that they are informed by and take account of the best available information from all sources of flood risk and by site specific flood risk assessments where appropriate;
- b) that the development does not place itself or existing land or buildings at increased risk of flooding;
- that the development will be safe during its lifetime taking into account the impacts of climate change and will be resilient to flood risk from all forms of flooding such that in the event of a flood the development could be quickly brought back into use without significant refurbishment;
- d) that the development does not affect the integrity of existing flood defences and any necessary flood mitigation measures have been agreed with the relevant bodies, where adoption, ongoing maintenance and management have been considered and any necessary agreements are in place;
- e) how proposals have taken a positive approach to reducing overall flood risk and have considered the potential to contribute towards solutions for the wider area; and
- f) that they have incorporated Sustainable Drainage Systems (SuDS)/ Integrated Water Management into the proposals unless they can be shown to be inappropriate.

#### **Protecting the Water Environment**

Development proposals that are likely to impact on surface or ground water should consider the requirements of the Water Framework Directive.

Development proposals should demonstrate:

- g) that water is available to support the development proposed;
- h) that adequate mains foul water treatment and disposal already exists or can be provided in time to serve the development. Non mains foul sewage disposal solutions should only be considered where it can be shown to the satisfaction of the local planning authority that connection to a public sewer is not feasible;
- i) that they meet the Building Regulation water efficiency standard of 110 litres per occupier per day or the highest water efficiency standard that applies at the time of the planning application (see also Policy S12);



- j) that water reuse and recycling and rainwater harvesting measures have been incorporated wherever possible in order to reduce demand on mains water supply as part of an integrated approach to water management (see also Policy S11);
- k) that they have followed the surface water hierarchy for all proposals:
  - surface water runoff is collected for use;
  - ii. discharge into the ground via infiltration;
  - iii. discharge to a watercourse or other surface water body;
  - iv. discharge to a surface water sewer, highway drain or other drainage system, discharging to a watercourse or other surface water body;
  - v. discharge to a combined sewer;
- I) that no surface water connections are made to the foul system;
- m) that surface water connections to the combined or surface water system are only made in exceptional circumstances where it can be demonstrated that there are no feasible alternatives (this applies to new developments and redevelopments) and where there is no detriment to existing users;
- n) that no combined sewer overflows are created in areas served by combined sewers, and that foul and surface water flows are separated:
- that development contributes positively to the water environment and its ecology where
  possible and does not adversely affect surface and ground water quality in line with the
  requirements of the Water Framework Directive;
- p) that development with the potential to pose a risk to groundwater resources is not located in sensitive locations to meet the requirements of the Water Framework Directive:
- q) how Sustainable Drainage Systems (SuDS)/ Integrated Water Management to deliver improvements to water quality, the water environment and to improve amenity and biodiversity net gain wherever possible have been incorporated into the proposal unless they can be shown to be impractical;
- that relevant site investigations, risk assessments and necessary mitigation measures for source protection zones around boreholes, wells, springs and water courses have been agreed with the relevant bodies (e.g. the Environment Agency and relevant water companies);
- s) that suitable access is safeguarded for the maintenance of watercourses, water resources, flood defences and drainage infrastructure; and
- t) that adequate provision is made to safeguard the future maintenance of water bodies to which surface water and foul water treated on the site of the development is discharged, preferably by an appropriate authority (e.g. Environment Agency, Internal Drainage Board, Water Company, the Canal and River Trust or local Council).

In order to allow access for the maintenance of watercourses, development proposals that include or abut a watercourse should ensure no building, structure or immovable landscaping feature is included that will impede access within 8m of a watercourse, or within 16m of a tidal watercourse. Conditions may be included where relevant to ensure this access is maintained in perpetuity and may seek to ensure responsibility for maintenance of the watercourse including land ownership details up to and of the watercourse is clear and included in maintenance arrangements for future occupants.



## Policy S47: Accessibility and Transport

Development proposals which contribute towards an efficient and safe transport network that offers a range of transport choices for the movement of people and goods will be supported.

All developments should demonstrate, where appropriate, that they have had regard to the following criteria:

- a) Located where travel can be minimised and the use of sustainable transport modes maximised:
- b) Minimise additional travel demand through the use of measures such as travel planning, safe and convenient public transport, car clubs, walking and cycling links and integration with existing infrastructure;
- c) Making allowance for low and ultra-low emission vehicle refuelling infrastructure.

## **Delivering Transport Related Infrastructure**

All development proposals should have regard to the IDP, and, where necessary contribute to the delivery of the following transport objectives, either directly where appropriate (such as the provision of infrastructure or through the contribution of land to enable a scheme to occur) or indirectly (such as through developer contributions as set out in Policy S45).

## For Strategic Transport Infrastructure:

- d) Improve and manage the strategic highway infrastructure for a range of users and increased capacity where appropriate and viable;
- e) Improve and manage the wider road infrastructure to benefit local communities including through the use of traffic management and calming initiatives where appropriate on rural roads, and key transport links in the towns and villages;
- Deliver opportunities for improved road and rail interaction, and avoiding impacts upon level crossings;
- g) Improve, extend and manage the strategic cycling network for a range of users;
- h) Support the enhancement of existing or proposed transport interchanges;
- Improve and manage the strategic highway infrastructure, wider road infrastructure and public rights of way network to deliver biodiversity net gain, including improved connectivity and extent of green infrastructure guided by local nature recovery strategy; and
- j) Explore opportunities to utilise waterways for transport, particularly freight.

## For Public and Community Transport Infrastructure and Services:

- Assist in the implementation of infrastructure which will help all communities in Central Lincolnshire, including people living in villages and small settlements, to have opportunities to travel without a car for essential journeys;
- Improve the integration, efficiency, accessibility, safety, convenience and comfort of public transport stations, including both rail and buses;
- Deliver flexible transport services that combine public and community transport, ensuring that locally based approaches are delivered to meet the needs of communities;
- Assist in bringing forward one or more mobility hubs in the Lincoln area.

To demonstrate that developers have considered and taken into account the requirements of this policy, an appropriate Transport Statement/ Assessment and/ or Travel Plan should be submitted with proposals, with the precise form dependent on the scale and nature of development and agreed through early discussion with the local planning or highway authority and external bodies where relevant.



Any development that has severe transport implications will not be granted planning permission unless deliverable mitigation measures have been identified, and arrangements secured for their implementation, which will make the development acceptable in transport terms.

## Policy S48: Walking and Cycling Infrastructure

Development proposals should facilitate active travel by incorporating measures suitable for the scheme from the design stage. Plans and evidence accompanying applications will demonstrate how the ability to travel by foot or cycle will be actively encouraged by the delivery of well designed, safe and convenient access for all both into and through the site. Priority should be given to the needs of pedestrians, cyclists, people with impaired mobility and users of public transport by providing a network of high quality pedestrian and cycle routes and green corridors, linking to existing routes and public rights of way where opportunities exist, that give easy access and permeability to adjacent areas.

## Proposals will:

- a) protect, maintain and improve existing infrastructure, including closing gaps or deficiencies in the network and connecting communities and facilities;
- provide high quality attractive routes that are safe, direct, legible and pleasant and are integrated into the wider network;
- c) ensure the provision of appropriate information, including signposting and way-finding to encourage the safe use of the network;
- d) encourage the use of supporting facilities, especially along principle cycle routes;
- e) make provision for secure cycle parking facilities in new developments and in areas with high visitor numbers across Central Lincolnshire; and
- f) consider the needs of all users through inclusive design.



## Policy S53: Design and Amenity

All development, including extensions and alterations to existing buildings, must achieve high quality sustainable design that contributes positively to local character, landscape and townscape, and supports diversity, equality and access for all.

Good design will be at the centre of every development proposal and this will be required to be demonstrated through evidence supporting planning applications to a degree proportionate to the proposal. Design Codes may be produced for parts of Central Lincolnshire or in support of specific developments. The approach taken in these Design Codes should be informed by the National Model Design Code and where these codes have been adopted, developments will be expected to adhere to the Code.

Proposals for new buildings should incorporate the Design Principles for Efficient Buildings in Policy S6 at the centre of design.

All development proposals will be assessed against, and will be expected to meet the following relevant design and amenity criteria. All development proposals will:

#### 1. Context

- a) Be based on a sound understanding of the context, integrating into the surroundings and responding to local history, culture and heritage;
- b) Relate well to the site, its local and wider context and existing characteristics including the retention of existing natural and historic features wherever possible and including appropriate landscape and boundary treatments to ensure that the development can be satisfactorily assimilated into the surrounding area;
- c) Protect any important local views into, out of or through the site;



## 2. Identity

- a) Contribute positively to the sense of place, reflecting and enhancing existing character and distinctiveness;
- Reflect or improve on the original architectural style of the local surroundings, or embrace opportunities for innovative design and new technologies which sympathetically complement or contrast with the local architectural style;
- c) Use appropriate, high quality materials which reinforce or enhance local distinctiveness;
- d) Not result in the visual or physical coalescence with any neighbouring settlement nor ribbon development;

#### 3. Built Form

- a) Make effective and efficient use of land that contribute to the achievement of compact, walkable neighbourhoods;
- b) Be appropriate for its context and its future use in terms of its building types, street layout, development block type and size, siting, height, scale, massing, form, rhythm, plot widths, gaps between buildings, and the ratio of developed to undeveloped space both within a plot and within a scheme;
- Achieve a density not only appropriate for its context but also taking into account its accessibility;
- d) Have a layout and form that delivers efficient and adaptable homes in accordance with Policy S6 and Policy S20.

#### 4. Movement

- a) Form part of a well-designed and connected travel network with consideration for all modes of transport offering genuine choices for non-car travel and prioritising active travel and where relevant demonstrate this through evidence clearly showing connectivity for all modes and a hierarchy of routes (also see Policy S47 and Policy S48);
- b) Maximise pedestrian and cycle permeability and avoid barriers to movement through careful consideration of street layouts and access routes both within the site and in the wider context contributing to the delivery of walkable and cyclable neighbourhoods in accordance with Policy S48;
- c) Ensure areas are accessible, safe and legible for all including people with physical accessibility difficulties;
- d) Deliver well-considered parking, including suitable electric vehicle charging points, with appropriate landscaping provided in accordance with the parking standards set out in Policy NS18 and Policy S49;
- e) Deliver suitable access solutions for servicing and utilities;

#### 5. Nature

- a) Incorporate and retain as far as possible existing natural features including hedgerows, trees, and waterbodies particularly where these features offer a valuable habitat to support biodiversity, aligned with policies in the Natural Environment chapter of the Local Plan:
- b) Incorporate appropriate landscape and boundary treatments to ensure that the
  development can be satisfactorily assimilated into the surrounding area, maximising
  opportunities to deliver diverse ecosystems and biodiverse habitats, strengthening
  wildlife corridors and green infrastructure networks, and helping to achieve wider goals
  for biodiversity net gain, climate change mitigation and adaptation and water
  management;



## 6. Public Spaces

- a) Ensure public spaces are accessible to all, are safe and secure and will be easy to maintain with clear definition of public and private spaces;
- b) Form part of a hierarchy of spaces where relevant to offer a range of spaces available for the community and to support a variety of activities and encourage social interaction;
- Be carefully planned and integrated into the wider community to ensure spaces feel safe and are safe through natural surveillance, being flanked by active uses and by promoting activity within the space;
- d) Maximise opportunities for delivering additional trees and biodiversity gains through the creation of new habitats and the strengthening or extending wildlife corridors and the green infrastructure network in accordance with policies in the Natural Environment chapter;

## 7. Uses

- a) Create or contribute to a variety of complementary uses that meet the needs of the community;
- b) Be compatible with neighbouring land uses and not result in likely conflict with existing uses unless it can be satisfactorily demonstrated that both the ongoing use of the neighbouring site will not be compromised, and that the amenity of occupiers of the new development will be satisfactory with the ongoing normal use of the neighbouring site;
- Not result in adverse noise and vibration taking into account surrounding uses nor result in adverse impacts upon air quality from odour, fumes, smoke, dust and other sources;

## 8. Homes and Buildings

- a) Provide homes with good quality internal environments with adequate space for users and good access to private, shared or public spaces;
- b) Be adaptable and resilient to climate change and be compatible with achieving a net zero carbon Central Lincolnshire as required by Policies S6, S7 and S8;
- Be capable of adapting to changing needs of future occupants and be cost effective to run by achieving the standards set out in Policy S20;
- d) Not result in harm to people's amenity either within the proposed development or neighbouring it through overlooking, overshadowing, loss of light or increase in artificial light or glare;
- e) Provide adequate storage, waste, servicing and utilities for the use proposed;

## 9. Resources

- a) Minimise the need for resources both in construction and operation of buildings and be easily adaptable to avoid unnecessary waste in accordance with Policies S10 and S11;
- b) Use high quality materials which are not only suitable for the context but that are durable and resilient to impacts of climate change in accordance with the requirements of Policy S20;

#### 10. Lifespan

- a) Use high quality materials which are durable and ensure buildings and spaces are adaptive; and
- b) Encourage the creation of a sense of ownership for users and the wider community with a clear strategy for ongoing management and stewardship.

Development proposals will be expected to satisfy requirements of any adopted local design guide or design code where relevant to the proposal.



## Policy S54: Health and Wellbeing

The potential for achieving positive mental and physical health outcomes will be taken into account when considering all development proposals. Where any potential adverse health impacts are identified, the applicant will be expected to demonstrate how these will be addressed and mitigated.

The Central Lincolnshire authorities will expect development proposals to promote, support and enhance physical and mental health and wellbeing, and thus contribute to reducing health inequalities. This will be achieved by:

- Seeking, in line with the Central Lincolnshire Developer Contributions SPD, developer contributions towards new or enhanced health facilities from developers where
  - development results in a shortfall or worsening of provision, as informed by the outcome of consultation with health care commissioners;
- b) In the case of development of 150 dwellings or more, or 5ha or more for other development, developers submitting a fit for purpose Health Impact Assessment (HIA) as part of the application or master planning stage where applicable, and demonstrating how the conclusions of the HIA have been taken into account in the design of the scheme. The HIA should be commensurate with the size of the development;
- Development schemes safeguarding and, where appropriate, creating or enhancing the role of allotments, orchards, gardens and food markets in providing access to healthy, fresh and locally produced food; and
- d) Ensuring quality green infrastructure provides adequate access to nature for its benefits to mental and physical health and wellbeing and potential to overcome health inequalities.

#### Proposals for new health care facilities

Proposals for new health care facilities should relate well to public transport services, walking and cycling routes and be easily accessible to all sectors of the community. Proposals which utilise opportunities for the multi-use and co-location of health facilities with other services and facilities, and thus co-ordinate local care and provide convenience for the community, will be particularly supported.



## Policy S57: The Historic Environment

Development proposals should protect, conserve and seek opportunities to enhance the historic environment of Central Lincolnshire.

In instances where a development proposal would affect the significance of a heritage asset (whether designated or non-designated), including any contribution made by its setting, the applicant will be required to undertake and provide the following, in a manner proportionate to the asset's significance:

- a) describe and assess the significance of the asset, including its setting, to determine its architectural, historical or archaeological interest; and
- b) identify the impact of the proposed works on the significance and special character of the asset, including its setting; and
- c) provide a clear justification for the works, especially if these would harm the significance
  of the asset, including its setting, so that the harm can be weighed against public
  benefits.

Development proposals will be supported where they:

- d) protect the significance of heritage assets (including where relevant their setting) by protecting and enhancing architectural and historic character, historical associations, landscape and townscape features and through consideration of scale, design, architectural detailing, materials, siting, layout, mass, use, and views and vistas both from and towards the asset;
- e) promote opportunities to better reveal significance of heritage assets, where possible;
- take into account the desirability of sustaining and enhancing non-designated heritage assets and their setting.

Proposals to alter or to change the use of a heritage asset, will be supported provided:

- g) the proposed use is compatible with the significance of the heritage asset, including its fabric, character, appearance, setting and, for listed buildings, interior; and
- h) such a change of use will demonstrably assist in the maintenance or enhancement of the heritage asset: and
- features essential to the special interest of the individual heritage asset are not harmed to facilitate the change of use.

Development proposals that will result in substantial harm to, or the total loss of, a designated heritage asset will only be granted permission where it is necessary to achieve substantial public benefits that outweigh the harm or loss, and the following criteria can be satisfied:

- j) the nature of the heritage asset prevents all reasonable uses of the site; and
- k) no viable use of the heritage asset itself can be found in the medium term through appropriate marketing that will enable its conservation; and
- conservation by grant-funding or some form of not for profit, charitable or public ownership is demonstrably not possible; and
- m) the harm or loss is outweighed by the benefit of bringing the site back into use.

Where a development proposal would result in less than substantial harm to a designated heritage asset, permission will only be granted where the public benefits, including, where appropriate, securing its optimum viable use, outweigh the harm.

Where a non-designated heritage asset is affected by development proposals, there will be a presumption in favour of its retention, though regard will be had to the scale of any harm or loss



and the significance of the heritage asset. Any special features which contribute to an asset's significance should be retained and reinstated, where possible.

## Listed Buildings

Permission to change the use of a Listed Building or to alter or extend such a building will be granted where the local planning authority is satisfied that the proposal is in the interest of the building's conservation and does not involve activities or alterations prejudicial to the special architectural or historic interest of the Listed Building or its setting.

Development proposals that affect the setting of a Listed Building will, in principle, be supported where they make a positive contribution to, or better reveal the significance of the Listed Building.

#### **Conservation Areas**

Significant weight will be given to the protection and enhancement of Conservation Areas.

Development within, affecting the setting of, or affecting views into or out of, a Conservation Area should conserve, or where appropriate enhance, features that contribute positively to the area's special character, appearance and setting, including as identified in any adopted Conservation Area appraisal. Proposals should:

- n) retain buildings/groups of buildings, existing street patterns, historic building lines and ground surfaces and architectural details that contribute to the character and appearance of the area;
- o) where relevant and practical, remove features which have a negative impact on the character and appearance of the Conservation Area;
- p) retain and reinforce local distinctiveness with reference to height, massing, scale, form, materials and plot widths of the existing built environment;
- q) assess, and mitigate against, any negative impact the proposal might have on the townscape, roofscape, skyline and landscape; and
- r) aim to protect trees, or where losses are proposed, demonstrate how such losses are appropriately mitigated against.

## Archaeology

Development affecting archaeological remains, whether known or potential, designated or undesignated, should take every practical and reasonable step to protect and, where possible, enhance their significance.

Planning applications for such development should be accompanied by an appropriate and proportionate assessment to understand the potential for and significance of remains, and the impact of development upon them.

If initial assessment does not provide sufficient information, developers will be required to undertake field evaluation in advance of determination of the application. This may include a range of techniques for both intrusive and non-intrusive evaluation, as appropriate to the site.

Wherever possible and appropriate, mitigation strategies should ensure the preservation of archaeological remains in-situ. Where this is either not possible or not desirable, provision must be made for preservation by record according to an agreed written scheme of investigation submitted by the developer and approved by the planning authority.

Any work undertaken as part of the planning process must be appropriately archived in a way agreed with the local planning authority.



## Policy S59: Green and Blue Infrastructure Network

The Central Lincolnshire Authorities will safeguard green and blue infrastructure in Central Lincolnshire from inappropriate development and work actively with partners to maintain and improve the quantity, quality, accessibility and management of the green infrastructure network.

Proposals that cause loss or harm to the green and blue infrastructure network will not be supported unless the need for and benefits of the development demonstrably outweigh any adverse impacts. Where adverse impacts on green infrastructure are unavoidable, development will only be supported if suitable mitigation measures for the network are provided.

Development proposals should ensure that existing and new green and blue infrastructure is considered and integrated into the scheme design from the outset. Where new green infrastructure is proposed, the design and layout should take opportunities to:

- a) incorporate a range of types and sizes of green and blue spaces, green routes and environmental features that are appropriate to the development and the wider green and blue infrastructure network to maximise the delivery of multi-functionality;
- b) deliver biodiversity net gain and support ecosystem services;
- respond to landscape/townscape and historic character;
- d) support climate change adaptation and resilience including through use of appropriate habitats and species; and
- e) encourage healthy and active lifestyles.

Development proposals must protect the linear features of the green and blue infrastructure network that provide connectivity between green infrastructure assets, including public rights of way, bridleways, cycleways and waterways, and take opportunities to improve and expand such features.

Development will be expected to make a contribution proportionate to their scale towards the establishment, enhancement and on-going management of green and/or blue infrastructure by contributing to the development of the strategic green infrastructure network within Central Lincolnshire, in accordance with the Developer Contributions SPD.



## Policy S60: Protecting Biodiversity and Geodiversity

All development should:

- a) protect, manage, enhance and extend the ecological network of habitats, species and sites of international, national and local importance (statutory and non-statutory), including sites that meet the criteria for selection as a Local Site;
- b) minimise impacts on biodiversity and features of geodiversity value;



- deliver measurable and proportionate net gains in biodiversity in accordance with Policy S61; and
- d) protect and enhance the aquatic environment within or adjoining the site, including water quality and habitat.

#### Part One: Designated Sites

The following hierarchy of sites will apply in the consideration of development proposals:

#### 1. International Sites

The highest level of protection will be afforded to internationally protected sites. Development proposals that will have an adverse impact on the integrity of such areas, will not be supported other than in exceptional circumstances, in accordance with the NPPF.

Development proposals that are likely to result in a significant adverse effect, either alone or in combination with other proposals, on any internationally designated site, must satisfy the requirements of the Habitats Regulations (or any superseding similar UK legislation). Development requiring Appropriate Assessment will only be allowed where it can be determined, taking into account mitigation, that the proposal would not result in significant adverse effects on the site's integrity.

## 2. National Sites (NNRs and SSSIs)

Development proposals should avoid impact on these nationally protected sites. Development proposals within or outside a national site, likely to have an adverse effect, either individually or in combination with other developments, will not normally be supported unless the benefits of the development, at this site, clearly outweigh both the adverse impacts on the features of the site and any adverse impacts on the wider network of nationally protected sites.

## 3. Irreplaceable Habitats

Planning permission will be refused for development resulting in the loss, deterioration or fragmentation of irreplaceable habitats, including ancient woodland and aged or veteran trees, unless there are wholly exceptional reasons and a suitable compensation strategy will be delivered.

## 4. Local Sites (LNR, LWS and LGS)

Development likely to have an adverse effect on locally designated sites, their features or their function as part of the ecological network, will only be supported where the benefits of the development clearly outweigh the loss, and the coherence of the local ecological network is maintained. Where significant harm cannot be avoided, the mitigation hierarchy should be followed.

## Part Two: Species and Habitats of Principal Importance

All development proposals will be considered in the context of the relevant Local Authority's duty to promote the protection and recovery of priority species and habitats.

Development should seek to preserve, restore and re-create priority habitats, ecological networks and the protection and recovery of priority species set out in the Natural Environment and Rural Communities Act 2006, Lincolnshire Biodiversity Action Plan, Lincolnshire Geodiversity Strategy and Local Nature Recovery Strategy.



Where adverse impacts are likely, development will only be supported where the need for and benefits of the development clearly outweigh these impacts. In such cases, appropriate mitigation or compensatory measures will be required.

## Part Three: Mitigation of Potential Adverse Impacts

Development should avoid adverse impact on existing biodiversity and geodiversity features as a first principle, in line with the mitigation hierarchy. Where adverse impacts are unavoidable they must be adequately and proportionately mitigated. If full mitigation cannot be provided, compensation will be required as a last resort where there is no alternative.

Development will only be supported where the proposed measures for mitigation and/or compensation along with details of net gain are acceptable to the Local Planning Authority in terms of design and location, and are secured for the lifetime of the development with appropriate funding mechanisms that are capable of being secured by condition and/or legal agreement.

If significant harm to biodiversity resulting from development cannot be avoided, adequately mitigated, or, as a last resort, compensated for, then planning permission will be refused.

## Policy S61: Biodiversity Opportunity and Delivering Measurable Net Gains

Following application of the mitigation hierarchy, all development proposals should ensure opportunities are taken to retain, protect and enhance biodiversity and geodiversity features proportionate to their scale, through site layout, design of new buildings and proposals for existing buildings with consideration to the construction phase and ongoing site management.

Development proposals should create new habitats, and links between habitats, in line with Central Lincolnshire Biodiversity Opportunity and Green Infrastructure Mapping evidence, the biodiversity opportunity area principles set out in Appendix 4 to this Plan and the Local Nature Recovery Strategy (once completed), to maintain and enhance a network of wildlife sites and corridors, to minimise habitat fragmentation and provide opportunities for species to respond and adapt to climate change.

Proposals for major and large scale development should seek to deliver wider environmental net gains where feasible.

## **Biodiversity Net Gain**

The following part of the policy applies unless, and until, subsequently superseded, in whole or part, by national regulations or Government policy associated with the delivery of mandatory biodiversity net gain arising from the Environment Act 2021. Where conflict between the policy below and the provisions of Government regulations or national policy arises, then the latter should prevail.

All qualifying<sup>30</sup> development proposals must deliver at least a 10% measurable biodiversity net gain attributable to the development. The net gain for biodiversity should be calculated using Natural England's Biodiversity Metric.



Biodiversity net gain should be provided on-site wherever possible. Off-site measures will only be considered where it can be demonstrated that, after following the mitigation hierarchy, all reasonable opportunities to achieve measurable net gains on-site have been exhausted or where greater gains can be delivered off-site where the improvements can be demonstrated to be deliverable and are consistent with the Local Nature Recovery Strategy.

All development proposals, unless specifically exempted by Government, must provide clear and robust evidence for biodiversity net gains and losses in the form of a biodiversity gain plan, which should ideally be submitted with the planning application (or, if not, the submission and approval of a biodiversity gain plan before development commences will form a condition of any planning application approval), setting out:

- a) information about the steps to be taken to minimise the adverse effect of the development on the biodiversity of the onsite habitat and any other habitat;
- b) the pre-development biodiversity value of the onsite habitat;
- the post-development biodiversity value of the onsite habitat following implementation of the proposed ecological enhancements/interventions;
- d) the ongoing management strategy for any proposals;
- e) any registered off-site gain allocated to the development and the biodiversity value of that gain in relation to the development; and
- exceptionally any biodiversity credits purchased for the development through a recognised and deliverable offsetting scheme.

Demonstrating the value of the habitat (pre and post-development) with appropriate and robust evidence will be the responsibility of the applicant. Proposals which do not demonstrate that the post-development biodiversity value will exceed the pre-development value of the onsite habitat by a 10% net gain will be refused.

Ongoing management of any new or improved onsite and offsite habitats, together with monitoring and reporting, will need to be planned and funded for 30 years after completion of a development.



# Policy S62: Area of Outstanding Natural Beauty and Areas of Great Landscape Value

## The Lincolnshire Wolds Area of Outstanding Natural Beauty

The Lincolnshire Wolds Area of Outstanding Natural Beauty (AONB) is a nationally designated landscape and has the highest level of protection. Great weight should be given to conserving and enhancing the landscape and scenic beauty in this area. All development proposals within, or affecting the setting of, the AONB shall:

- a) be compatible with the special character of the area and have had regard to conserving and enhancing the special quality and scenic beauty of the landscape; and
- b) respect the landscape character, topography, and context in relation to the siting, design, scale and extent of development; and
- c) protect and enhance important views into, out of and within the AONB; and
- d) retain and enhance existing natural, historic and cultural features that contribute to the special quality of the landscape.

Proposals which will result in an adverse impact on the AONB or which fail to demonstrate that they will not have an adverse impact taking into account any mitigation proposed, will not be supported.

## Areas of Great Landscape Value

Areas of Great Landscape Value (AGLV) are locally designated landscape areas recognised for their intrinsic character and beauty and their natural, historic and cultural importance. A high level of protection will be afforded to AGLV reflecting their locally important high scenic quality, special landscape features and sensitivity.

Development proposals within, or within the setting of, AGLV shall:

- e) conserve and enhance the qualities, character and distinctiveness of locally important landscapes; and
- f) protect, and where possible enhance, specific landscape, wildlife and historic features which contribute to local character and landscape quality; and
- g) maintain landscape quality and minimise adverse visual impacts through high quality building and landscape design; and
- h) demonstrate how proposals have responded positively to the landscape character in relation to siting, design, scale and massing and where appropriate have retained or enhanced important views, and natural, historic and cultural features of the landscape; and
- i) where appropriate, restore positive landscape character and quality.

Where a proposal may result in adverse impacts, it may exceptionally be supported if the overriding benefits of the development demonstrably outweigh the harm – in such circumstances the harm should be minimised and mitigated through design and landscaping.



# Policy S66: Trees, Woodland and Hedgerows

Development proposals should be prepared based on the overriding principle that:

- the existing tree and woodland cover is maintained, improved and expanded; and
- opportunities for expanding woodland are actively considered, and implemented where practical and appropriate to do so.

## **Existing Trees and Woodland**

Planning permission will only be granted if the proposal provides evidence that it has been subject to adequate consideration of the impact of the development on any existing trees and woodland found on-site (and off-site, if there are any trees near the site, with 'near' defined as the distance comprising 12 times the stem diameter of the off-site tree). If any trees exist on or near the development site, 'adequate consideration' is likely to mean the completion of a British Standard 5837 Tree Survey and, if applicable, an Arboricultural Method Statement.

Where the proposal will result in the loss or deterioration of:

- a) ancient woodland; and/or
- b) the loss of aged or veteran trees found outside ancient woodland,

permission will be refused, unless and on an exceptional basis the need for, and benefits of, the development in that location clearly outweigh the loss.

Where the proposal will result in the loss or deterioration of a tree protected by a Tree Preservation Order or a tree within a Conservation Area, then permission will be refused unless:

- c) there is no net loss of amenity value which arises as a result of the development; or
- d) the need for, and benefits of, the development in that location clearly outweigh the loss.

Where the proposal will result in the loss of any other tree or woodland not covered by the above, then the Council will expect the proposal to retain those trees that make a significant contribution to the landscape or biodiversity value of the area, provided this can be done without compromising the achievement of good design for the site.

## Mitigating for loss of Trees and Woodland

Where it is appropriate for higher value tree(s) (category A or B trees (BS5837)) and/or woodland to be lost as part of a development proposal, then appropriate mitigation, via compensatory tree planting, will be required. Such tree planting should be on-site wherever possible and should:

- e) take all opportunities to meet the six Tree Planting Principles (see supporting text); and
- f) unless demonstrably impractical or inappropriate, provide the following specific quantity of compensatory trees:

	Trunk diameter(mm) at 1.5m above ground of	Number of replacement trees required, per
ı	tree lost to development	tree lost*
	75 - 200	1
ı	210 - 400	4
	410 - 600	6
ı	610 - 800	9



810 - 1000	10
1000+	11

<sup>\*</sup> replacement based on selected standards 10/12 cm girth at 1m

### **New Trees and Woodland**

Where appropriate and practical, opportunities for new tree planting should be explored as part of all development proposals (in addition to, if applicable, any necessary compensatory tree provision). Where new trees are proposed, they should be done so on the basis of the five Tree Planting Principles. Proposals which fail to provide practical opportunities for new tree planting will be refused.

Planting schemes should include provision to replace any plant failures within five years after the date of planting. Planting of trees must be considered in the context of wider plans for nature recovery which seeks to increase biodiversity and green infrastructure generally, not simply planting of trees, and protecting / enhancing soils, particularly peat soils. Tree planting should only be carried out in appropriate locations that will not impact on existing ecology or opportunities to create alternative habitats that could deliver better enhancements for people and wildlife, including carbon storage. Where woodland habitat creation is appropriate, consideration should be given to the economic and ecological benefits that can be achieved through natural regeneration. Any tree planting should use native and local provenance tree species suitable for the location.

#### Management and Maintenance

In instances where new trees and/or woodlands are proposed, it may be necessary for the council to require appropriate developer contributions to be provided, to ensure provision is made for appropriate management and maintenance of the new trees and/or woodland.

#### Hedgerows

Proposals for new development will be expected to retain existing hedgerows where appropriate and integrate them fully into the design having regard to their management requirements.

Proposals for new development will not be supported that would result in the loss of hedges of high landscape, heritage, amenity or biodiversity value unless the need for, and benefits of, the development clearly outweigh the loss and this loss can be clearly demonstrated to be unavoidable.

Development requiring the loss of a hedgerow protected under The Hedgerow Regulations will only be supported where it would allow for a substantially improved overall approach to the design and landscaping of the development that would outweigh the loss of the hedgerow. Where any hedges are lost, suitable replacement planting or restoration of existing hedges, will be required within the site or the locality, including appropriate provision for maintenance and management.



# Policy S67: Best and Most Versatile Agricultural Land

Proposals should protect the best and most versatile agricultural land so as to protect opportunities for food production and the continuance of the agricultural economy.

With the exception of allocated sites, significant development resulting in the loss of the best and most versatile agricultural land will only be supported if:

- a) The need for the proposed development has been clearly established and there is insufficient lower grade land available at that settlement (unless development of such lower grade land would be inconsistent with other sustainability considerations); and
- The benefits and/or sustainability considerations outweigh the need to protect such land, when taking into account the economic and other benefits of the best and most versatile agricultural land; and
- c) The impacts of the proposal upon ongoing agricultural operations have been minimised through the use of appropriate design solutions; and
- d) Where feasible, once any development which is supported has ceased its useful life the land will be restored to its former use (this condition will be secured by planning condition where appropriate).

Where proposals are for sites of 1 hectare or larger, which would result in the loss of best and most versatile agricultural land, an agricultural land classification report should be submitted, setting out the justification for such a loss and how criterion b has been met.

### **South East Lincolnshire Local Plan**

### Policy 1: Spatial Strategy

- A. Areas where development is to be directed
- 1. Sub-Regional Centres

Boston (including parts of Fishtoft and Wyberton Parishes)\*

### Spalding

Within the settlement boundaries of Boston and Spalding (as shown on the Inset Maps) development will be permitted that supports their roles as Sub-Regional Centres.



# 2. Main Service Centres

Crowland Pinchbeck

Donington Sutterton\*

Holbeach Sutton Bridge

Kirton (incl. parts of Frampton Parish)\* Swineshead\*

Long Sutton

Within the settlement boundaries of the Main Service Centres (as shown on the Inset Maps) development will be permitted that supports their role as a service centre for the settlement itself, helps sustain existing facilities or helps meet the service needs of other local communities.

## B. Areas of limited development opportunity

## 1. Minor Service Centres

Bicker \* Gedney Hill Surfleet Butterwick\* Gosberton Sutton St. James Cowbit Moulton Tydd St Mary Deeping St Nicholas Moulton Chapel Weston Old Leake\* Fishtoft\* Whaplode Fleet Hargate Quadring Wigtoft\*

Wrangle\*

Within the settlement boundaries of the Minor Service Centres (as shown on the Inset Maps) development will be permitted that supports their role as a service centre for the settlement itself, helps sustain existing facilities or helps meet the service needs of other local communities. Development will normally be limited to Allocated and Committed sites and infill.

### C. Areas of development restraint

## 1. Other Service Centres and Settlements

Haltoft End\* Moulton Seas End Algarkirk\* Amber Hill\* Holbeach Drove Nene Terrace Northgate, West Pinchbeck Benington\* Holbeach Hurn Fleet Church End Holbeach St Johns Saracens Head Fosdyke\* Holbeach St Marks Shepeau Stow Frampton Church End\* Holland Fen\* Sutton St Edmund Frampton West\* Hubbert's Bridge\* Swineshead Bridge\* Freiston\* Kirton End\* Throckenholt Gedney Black Lion End Kirton Holme\* Tongue End Gedney Church End Langrick Bridge\* Tydd Gote Gedney Dawsmere Leake Commonside\* Weston Hills Gedney Drove End Leverton\* Whaplode Drove Gedney Dyke Little Sutton Whaplode St Catherine



### Gosberton Risegate /Clough Lutton

Wrangle Common\*
Wyberton Church End\*

Within the settlement boundaries of the Other Service Centres and Settlements (as shown on the Inset Maps) development will be permitted that supports their role as a service centre for the settlement itself, helps sustain existing facilities or helps meet the service needs of other local communities. Development will normally be limited to Committed sites and infill.

\* Indicates a settlement within Boston Borough. Settlements without an asterisk are within South Holland District.

## D. Countryside

The rest of the Local Plan area outside the defined settlement boundaries of the Sub-Regional Centres, Main Service Centres, Minor Service Centre and Other Service Centres and Settlements is designated as Countryside.

In the Countryside development will be permitted that is necessary to such a location and/or where it can be demonstrated that it meets the sustainable development needs of the area in terms of economic, community or environmental benefits.

## Policy 2: Development Management

Proposals requiring planning permission for development will be permitted provided that sustainable development considerations are met, specifically in relation to:

- size, scale, layout, density and impact on the amenity, trees, character and appearance of the area and the relationship to existing development and land uses;
- 2. quality of design and orientation;
- 3. maximising the use of sustainable materials and resources;
- 4. access and vehicle generation levels;
- 5. the capacity of existing community services and infrastructure;
- impact upon neighbouring land uses by reason of noise, odour, disturbance or visual intrusion;
- 7. sustainable drainage and flood risk;
- impact or enhancement for areas of natural habitats and historical buildings and heritage assets; and
- 9. impact on the potential loss of sand and gravel mineral resources.



# Policy 3: Design of New Development

All development will create distinctive places through the use of high quality and inclusive design and layout and, where appropriate, make innovative use of local traditional styles and materials. Design which is inappropriate to the local area, or which fails to maximise opportunities for improving the character and quality of an area, will not be acceptable.

Development proposals will demonstrate how the following issues, where they are relevant to the proposal, will be secured:

- creating a sense of place by complementing and enhancing designated and non designated heritage assets; historic street patterns; respecting the density, scale, visual closure, landmarks, views, massing of neighbouring buildings and the surrounding area;
- 2. distinguishing between private and public space;
- 3. the landscape character of the location;
- accessibility by a choice of travel modes including the provision of public transport, public rights of way and cycle ways;
- the provision of facilities for the storage of refuse/recycling bins, storage and/or parking of bicycles and layout of car parking;
- the lighting of public places;
- 7. ensuring public spaces are accessible to all;
- 8. crime prevention and community safety;
- the orientation of buildings on the site to enable the best use of decentralised and renewable low-carbon energy technologies for the lifetime of the development;
- 10. the appropriate treatment of facades to public places, including shop

frontages to avoid visual intrusion by advertising, other signage, security shutters, meter boxes and other service and communication infrastructure;

- 11. residential amenity;
- the mitigation of flood risk through flood-resistant and flood-resilient design and sustainable drainage systems (SuDS);
- the use of locally sourced building materials, minimising the use of water and minimising land take, to protect best and most versatile soils;
- 14. the incorporation of existing hedgerows and trees and the provision of appropriate new landscaping to enhance biodiversity, green infrastructure, flood risk mitigation and urban cooling;
- 15. the appropriate use or reuse of historic buildings.



# Policy 4: Approach to Flood Risk

Development proposed within an area at risk of flooding (Flood Zones 2 and 3 of the Environment Agency's flood map or at risk during a breach or overtopping scenario as shown on the flood hazard and depths maps in the Strategic Flood Risk Assessment) will be permitted, where:

- 1. It can be demonstrated that there are no other sites available at a lower risk of flooding (i.e. that the sequential test is passed). The sequential test will be based on a Borough or District wide search area of alternative sites within the defined settlement boundaries, unless local circumstances relating to the catchment area for the development justify a reduced search area, i.e. there is a specific need for the development in that location. The sequential test is not required for sites allocated in the Local Plan, minor development¹ or change of use (except for a change of use to a caravan, camping or chalet site, or to a mobile home or park home site).
- It can be demonstrated that essential infrastructure in FZ3a & FZ3b, highly vulnerable development in FZ2 and more vulnerable development in FZ3 provide wider sustainability benefits to the community that outweigh flood risk.
- 3. The application is supported with a site-specific flood risk assessment, covering risk from all sources of flooding including the impacts of climate change and which:
  - a. demonstrate that the vulnerability of the proposed use is compatible



with the flood zone;

- identify the relevant predicted flood risk (breach/overtopping) level, and mitigation measures that demonstrate how the development will be made safe and that occupants will be protected from flooding from any source;
- c. propose appropriate flood resistance and resilience measures (following the guidance outlined in the Strategic Flood Risk Assessment), maximising the use of passive resistance measures (measures that do not require human intervention to be deployed), to ensure the development maintains an appropriate level of safety for its lifetime;
- d. include appropriate flood warning and evacuation procedures where necessary (referring to the County's evacuation routes plan), which have been undertaken in consultation with the authority's emergency planning staff;
- e. incorporates the use of Sustainable Drainage Systems (SuDS) (unless it
  is demonstrated that this is not technically feasible) and confirms how
  these will be maintained/managed for the lifetime of development
  (surface water connections to the public sewerage network will only
  be permitted in exceptional circumstances where it is demonstrated
  that there are no feasible alternatives);
- f. demonstrates that the proposal will not increase risk elsewhere and that opportunities through layout, form of development and green infrastructure have been considered as a way of providing flood betterment and reducing flood risk overall;
- g. demonstrates that adequate foul water treatment and disposal already exists or can be provided in time to serve the development;
- ensures suitable access is safeguarded for the maintenance of water resources, drainage and flood risk management infrastructure.

Development in all flood zones, and development over 1 hectare in size in Flood Zone 1, will need to demonstrate that surface water from the development can be managed and will not increase the risk of flooding to third parties.

Change of use of existing buildings will be supported providing they do not pose an increase in risk to people. Change of use that would result in self-contained ground floor residential accommodation in areas of hazard rating 'danger for some', 'danger for most' and 'danger for all' will not be supported. In these areas unrestricted access to a habitable room above the



flood level and an emergency evacuation plan will be required.

Caravans, mobile homes and park homes intended for permanent residential use will not be permitted in areas at risk of flooding. Caravan, chalet, log cabin, camping and touring sites at risk of fluvial flooding where there is a 'danger for most' and 'danger for all' will not be permitted. Occupancy of caravan, chalet, log cabin, camping and touring sites at risk of tidal flooding will not be permitted to open between 1st November in any one year and the 14th March in the succeeding year.

No development will be permitted within a 50m buffer from the toe of the raised Witham Haven Banks (flood defences), as shown on the indicative Plan contained in Appendix 10, to allow access for construction and maintenance.

Flood risk management infrastructure shall be provided at the strategic level, where development opportunities allow, to reduce the hazard and probability of flooding.



# Policy 28: The Natural Environment

A high quality, comprehensive ecological network of interconnected designated sites, sites of nature conservation importance and wildlife-friendly greenspace will be achieved by protecting, enhancing and managing natural assets:

## 1. Internationally-designated sites, on land or at sea:

- development proposals that would cause harm to these assets will not be permitted, except in exceptional circumstances, where imperative reasons of overriding public interest exist, and the loss will be compensated by the creation of sites of equal or greater nature conservation value;
- b. all major housing proposals within 10km of The Wash and the North Norfolk Coast European Marine Site, including the Sustainable Urban Extensions in Boston (site Sou006 & Wes002), Spalding (site Pin024/Pin045) and Holbeach West (site Hob048), will be the subject of a project-level Habitats Regulations Assessment (HRA) to assess the impact of recreational pressure on The Wash and North Norfolk Coast European Marine Site. This should include:
  - i. locally-specific information relating to access and site sensitivities;

Where the project-level HRA concludes that avoidance and/or mitigation measures are required, it is expected that:

- Suitable Alternative Natural Greenspace (SANGs) should be provided on site Sou006 and Wes002, site Pin024/Pin045 and site Hob048 as part of their package of mitigation measures; or
- iii. all other major housing proposals should provide SANGs on-site and/or through a financial contribution to provide and/or enhance natural greenspace in the locality;
- iv. Suitable Alternative Natural Greenspaces should be designed in accordance with capacity and facility requirements in relation to



the developments they mitigate for, best practice elsewhere and relevant evidence.

- 2. Nationally or locally-designated sites and protected or priority habitats and species:
  - a. development proposals that would directly or indirectly adversely affect these assets will not be permitted unless:
    - there are no alternative sites that would cause less or no harm;
       and
    - ii. the benefits of the development at the proposed site, clearly outweigh the adverse impacts on the features of the site and the wider network of natural habitats; and
    - suitable prevention, mitigation and compensation measures are provided.
- 3. Addressing gaps in the ecological network:
  - a. by ensuring that all development proposals shall provide an overall net gain in biodiversity, by:
    - protecting the biodiversity value of land, buildings and trees (including veteran trees) minimising the fragmentation of habitats;
    - ii. maximising the opportunities for restoration, enhancement and connection of natural habitats and species of principal importance;
    - iii. incorporating beneficial biodiversity conservation features on buildings, where appropriate; and maximising opportunities to enhance green infrastructure and ecological corridors, including water space; and
    - iv. conserving or enhancing biodiversity or geodiversity conservation features that will provide new habitat and help wildlife to adapt to climate change, and if the development is within a Nature Improvement Area (NIA), contributing to the aims and objectives of the NIA.



# Policy 29: The Historic Environment

Distinctive elements of the South East Lincolnshire historic environment will be conserved and, where appropriate, enhanced. Opportunities to identify a heritage asset's contribution to the economy, tourism, education and the local community will be utilised including:

- · The historic archaeological and drainage landscape of the Fens;
- The distinctive character of South East Lincolnshire market towns and villages;
- The dominance within the landscape of church towers, spires and historic windmills;

To respect the historical legacy, varied character and appearance of South East Lincolnshire's historic environment, development proposals will conserve and enhance the character and appearance of designated and non-designated heritage assets, such as important known archaeology or that found during development, historic buildings, conservation areas, scheduled monuments, street patterns, streetscapes, landscapes, parks (including Registered Parks and Gardens), river frontages, structures and their settings through high-quality sensitive design.

## A. Listed Buildings

- Proposals to change the use of a Listed Building or to alter or extend such
  a building will be granted where the Local Planning Authority is satisfied
  that the proposal is in the interest of the building's preservation and does
  not involve activities or alterations prejudicial to the special architectural
  or historic interest of the Listed Building or its setting.
- Proposals involving the demolition of Listed Buildings will not be permitted, unless in an exceptional case, or wholly exceptional case (depending on their grade) where a clear and convincing justification is made in line with national policy<sup>9</sup>.



Proposals that affect the setting of a Listed Building will be supported where they preserve or better reveal the significance of the Listed Building.

#### B. Conservation Areas

Proposals within, affecting the setting of, or affecting views into or out of, a Conservation Area should preserve (and enhance or reinforce, as appropriate) features that contribute positively to the area's character, appearance and setting. Proposals should:

- Retain buildings/groups of buildings, existing street patterns, historic building lines and ground surfaces;
- Retain architectural details that contribute to the character and appearance of the area;
- Where relevant and practical, remove features which are incompatible with the Conservation Area;
- Retain and reinforce local distinctiveness with reference to height, massing, scale, form, materials and plot widths of the existing built environment;
- Assess, and mitigate against, any negative impact the proposal might have on the townscape, roofscape, skyline and landscape;
- Aim to protect trees, or where losses are proposed, demonstrate how such losses are appropriately mitigated against.

#### C. Archaeology and Scheduled Monuments

- Proposals that affect archaeological remains, whether known or potential, designated or non-designated, should take every reasonable step to protect and, where possible, enhance their significance.
- Planning applications for such development should be accompanied by an appropriate and proportionate assessment to understand the potential for and significance of remains, and the impact of development upon them.
- If initial assessment does not provide sufficient information, developers
  will be required to undertake field evaluation in advance of determination
  of the application. This may include a range of techniques for both
  intrusive and non-intrusive evaluation, as appropriate to the site.
- 4. Wherever possible and appropriate, mitigation strategies should ensure the preservation of archaeological remains in-situ. Where this is either not possible or not desirable, provision must be made for preservation by record according to an agreed written scheme of investigation submitted



by the developer, undertaken by a suitably qualified person, and approved by the Local Planning Authority.

Any work undertaken as part of the planning process must be appropriately archived in a way agreed with the Local Planning Authority.

## D. Registered Parks and Gardens

Proposals that cause substantial harm to a Registered Park or Garden, or its setting will not be permitted, unless in an exceptional case, where a clear and convincing justification is made in line with national policy.

## E. Enabling Development

Proposals for enabling development adjacent to, or within the setting of, a heritage asset and used to secure the future of a heritage asset through repair, conservation, restoration or enhancement will only be permitted where:-

- it will not materially harm the heritage values of a heritage asset or its setting;
- 2. it avoids detrimental fragmentation of management of the heritage asset:
- it will secure the long-term future of the place and, where applicable, its continued use for a sympathetic purpose;
- it is necessary to resolve problems arising from the inherent needs of the heritage asset rather than the circumstances of the present owner or the purchase price paid
- 5. sufficient subsidy is not available from any other source;
- it is demonstrated that the amount of enabling development is the minimum necessary to secure the future of the heritage asset and that its form minimises harm to other public interests; and
- the public benefit of securing the future of the heritage asset through such enabling development decisively outweighs the dis-benefits of breaching other policies within the Local Plan and national policy

### F. Development Proposals

Where a development proposal would affect the significance of a heritage asset (whether designated or non-designated), including any contribution made to its setting, it should be informed by proportionate historic environment assessments<sup>7</sup> and evaluations (such as heritage impact assessments, desk-based appraisals, field evaluation and historic building reports) that:

1. identify all heritage assets likely to be affected by the proposal;



- explain the nature and degree of any effect on elements that contribute to their significance and demonstrating how, in order of preference, any harm will be avoided, minimised or mitigated;
- provide a clear explanation and justification for the proposal in order for the harm to be weighed against public benefits; and
- 4. demonstrate that all reasonable efforts have been made to sustain the existing use, find new uses, or mitigate the extent of the harm to the significance of the asset; and whether the works proposed are the minimum required to secure the long term use of the asset.

# Policy 30: Pollution

Development proposals will not be permitted where, taking account of any proposed mitigation measures, they would lead to unacceptable adverse impacts upon:

- 1. health and safety of the public;
- 2. the amenities of the area; or
- 3. the natural, historic and built environment;

by way of:

- 4. air quality, including fumes and odour;
- 5. noise including vibration;
- 6. light levels;
- 7. land quality and condition; or
- 8. surface and groundwater quality.



Planning applications, except for development within the curtilage of a dwelling house as specified within Schedule 2, Part 1 of The Town and Country Planning (General Permitted Development)(England) Order 2015, or successor statutory instrument, must include an assessment of:

- impact on the proposed development from poor air quality from identified sources;
- 10. impact on air quality from the proposed development; and
- 11. impact on amenity from existing uses.

Suitable mitigation measures will be provided, if required. Proposals will be refused if impacts cannot be suitably mitigated or avoided.

Development proposals on contaminated land, or where there is reason to suspect contamination, must include an assessment of the extent of contamination and any possible risks. Proposals will not be considered favourably unless the land is, or can be made, suitable for the proposed use.

# Policy 31: Climate Change and Renewable and Low Carbon Energy

## A. Climate Change

All development proposals will be required to demonstrate that the consequences of current climate change has been addressed, minimised and mitigated by:

- 1. employing a high-quality design;
- the adoption of the sequential approach and Exception Test to flood-risk and the incorporation of flood-mitigation measures in design and construction to reduce the effects of flooding, including SuDS schemes for



all 'Major' applications;

- the protection of the quality, quantity and availability of water resources, including for residential developments, complying with the Building Regulation water efficiency standard of 110 litres per person per day;
- reducing the need to travel through locational decisions and, where appropriate, providing a mix of uses;
- incorporating measures which promote and enhance green infrastructure and provide an overall net gain in biodiversity as required by Policy 28 to improve the resilience of ecosystems within and beyond the site.

## B. Renewable Energy

With the exception of Wind Energy the development of renewable energy facilities, associated infrastructure and the integration of decentralised technologies on existing or proposed structures will be permitted provided, individually, or cumulatively, there would be no significant harm to:

- visual amenity, landscape character or quality, or skyscape considerations;
- residential amenity in respect of: noise, fumes, odour, vibration, shadow flicker, sunlight reflection, broadcast interference, traffic;
- highway safety (including public rights of way);
- 4. agricultural land take;
- aviation and radar safety;
- 6. heritage assets including their setting; and
- 7. the natural environment.

Provision should be made for post-construction monitoring and the removal of the facility and reinstatement of the site if the development ceases to be operational.

Proposals by a local community for the development of renewable and lowcarbon sources of energy, in scale with their community's requirements, including supporting infrastructure for renewable energy projects, will be supported and considered in the context of contributing to the achievement of sustainable development and meeting the challenge of climate change and against criteria B1-7.



# Policy 33: Delivering a More Sustainable Transport Network

The Local Planning Authorities will work with partners to make the best use of, and seek improvements to, existing transport infrastructure and services within, and connecting to South East Lincolnshire, having considered first solutions that are based on better promotion and management of the existing network and the provision of sustainable forms of travel. To achieve this, the following priorities and actions have been identified:

## A. For the road-based transport network this will be by:

- working with the Local Highway Authority to militate against congestion at pinch points and continuing to actively manage roads under its control;
- securing the delivery of new local access roads to open-up allocations and other locations for development;
- enabling the delivery of the Northern and Southern sections of the Spalding Western Relief Road, associated junctions and crossing points;
- enabling the delivery of Phase 2 of the Boston Distributor Road, associated junctions and crossing points;
- enabling the delivery of improvements to the A17/A151 Peppermint junction, Holbeach and associated new access junction on the A151; and
- identifying safeguarding routes on the Policies Map, within which sectionsand 3 of the Spalding Western Relief Road and Phase 3 of the Boston



Distributor Road will be delivered (outside this Plan period). Any development that would prejudice the design of this infrastructure will not be permitted.

- B. For the rail-based transport network this will be by working with Network Rail, train operators and community rail partnerships to:
- improve inter and sub-regional links to neighbouring centres by ensuring that the area is served by high-quality rail transport links;
- enhance connectivity between other forms of sustainable travel and the rail network by providing improved interchange facilities; and
- investigate the potential to improve connectivity to Spalding railway station;
- seek to secure improved rail services as part of the new East Midlands franchise due to commence in October 2018.
- C. For cycling, walking and other sustainable transport this will be by:
- protecting existing footpaths, cycle routes and public rights of way from development;
- improving connectivity to create a more coherent walking and cycling network through the provision of new multi-user routes, including:
  - i. between Fenside Road, Boston town centre and Beech Wood;
  - ii. alongside the South Forty Foot Drain, Boston;
  - iii. along the former Boston-Woodhall Spa railway line;
  - iv. between Market Way, Pinchbeck, and Woolram Wygate, Spalding; and
  - v. alongside the Coronation Channel (east bank), Spalding;
  - vi. along West Elloe Avenue and Enterprise Way, Spalding.
- ensuring that major new developments provide for walking and cycling routes and/or links to existing networks, to key public transport corridors and to transport interchanges;
- protecting the 'key public transport corridors' and supporting the ongoing provision, and, where appropriate, extension of bus services, in partnership with bus operators; and
- helping to ensure the continuous and safe operation of the Port of Boston and the Port of Sutton Bridge.

To demonstrate compliance with this policy, an appropriate Transport Assessment and associated Travel Plan should be submitted with proposals. The form will be dependent upon the scale and nature of the development and agreed through early discussion with the Local Highway Authority.

All development should contribute to the delivery of necessary transport infrastructure, either directly, where appropriate, or indirectly such as through developer contributions or CIL payment.



## **Lincolnshire Minerals and Waste Local Plan**

# Policy DM1: Presumption in favour of sustainable development

When considering development proposals, the County Council will take a positive approach that reflects the presumption in favour of sustainable development contained in the National Planning Policy Framework. It will always work proactively with applicants jointly to find solutions which mean that proposals can be approved wherever possible, and to secure development that improves the economic, social and environmental conditions in the area.

Planning applications that accord with the policies in this Local Plan will be approved without delay, unless material considerations indicate otherwise.

Where there are no policies relevant to the application or relevant policies are out of date at the time of making the decision then the County Council will grant permission unless material considerations indicate otherwise – taking into account whether:

- Any adverse impacts of granting permission would significantly and demonstrably outweigh the benefits, when assessed against the policies in the National Planning Policy Framework taken as a whole; or
- Specific policies in that Framework indicate that development should be restricted.



## Policy DM4: Historic Environment

Proposals that have the potential to affect heritage assets including features of historic or archaeological importance (whether known or unknown) should be accompanied by an assessment of the significance of the assets and the potential impact of the development proposal on those assets and their settings.

Planning permission will be granted for minerals and waste development where heritage assets, and their settings, are conserved and, where possible enhanced.

Where any impact on heritage assets is identified, the assessment should provide details of the proposed mitigation measures that would be implemented. These should include details of any conservation of assets and also of any further investigation and recording of heritage assets to be lost and provision for the results to be made publicly available.

Where adverse impacts are identified planning permission will only be granted for minerals and waste development provided that:

- the proposal cannot reasonably be located on an alternative site to avoid harm; and
- the harmful aspects can be satisfactorily mitigated; or
- there are exceptional overriding reasons which outweigh the need to safeguard the significance of heritage assets which would be harmed.

### Policy DM12: Best and Most Versatile Agricultural Land

Proposals for minerals and waste development that include significant areas of best and most versatile agricultural land will only be permitted where it can be demonstrated that:

- · no reasonable alternative exists; and
- for mineral sites, the site will be restored to an after-use that safeguards the long-term potential of the best and most versatile agricultural land.



## Policy M11: Safeguarding of Mineral Resources

Sand and gravel, blown sand and limestone resources that are considered to be of current or future economic importance within the Minerals Safeguarding Areas shown on Figure 1, together with potential sources of dimension stone for use in building and restoration projects connected to Lincoln Cathedral/Lincoln Castle within the areas shown on Figure 2, and chalk resources included on Figure 3, will be protected from permanent sterilisation by other development.

Applications for non-minerals development in a minerals safeguarding area must be accompanied by a Minerals Assessment. Planning permission will be granted for development within a Minerals Safeguarding Area provided that it would not sterilise mineral resources within the Mineral Safeguarding Areas or prevent future minerals extraction on neighbouring land. Where this is not the case, planning permission will be granted when:

- the applicant can demonstrate to the Mineral Planning Authority that prior extraction of the mineral would be impracticable, and that the development could not reasonably be sited elsewhere; or
- the incompatible development is of a temporary nature and can be completed and the site restored to a condition that does not inhibit extraction within the timescale that the mineral is likely to be needed; or
- there is an overriding need for the development to meet local economic needs, and the development could not reasonably be sited elsewhere; or
- the development is of a minor nature which would have a negligible impact with respect to sterilising the mineral resource;
- the development is, or forms part of, an allocation in the Development Plan.

### Exemptions

This policy does not apply to the following:

- Applications for householder development
- Applications for alterations to existing buildings and for change of use of existing development, unless intensifying activity on site
- Applications for Advertisement Consent
- Applications for Listed Building Consent
- Applications for reserved matters including subsequent applications after outline consent has been granted
- Prior Notifications (telecommunications; forestry; agriculture; demolition)
- Certificates of Lawfulness of Existing or Proposed Use or Development (CLEUDs and CLOPUDs)
- · Applications for Tree Works



## Policy M12: Safeguarding of Existing Mineral Sites and Associated Minerals Infrastructure

Mineral sites (excluding dormant sites) and associated infrastructure that supports the supply of minerals in the County will be safeguarded against development that would unnecessarily sterilise the sites and infrastructure or prejudice or jeopardise their use by creating incompatible land uses nearby.

## Exemptions

This policy does not apply to the following:

- · Applications for householder development
- Applications for alterations to existing buildings and for change of use of existing development, unless intensifying activity on site
- Applications for Advertisement Consent
- · Applications for Listed Building Consent
- Applications for reserved matters including subsequent applications after outline consent has been granted
- Prior Notifications (telecommunications; forestry; agriculture; demolition)
- Certificates of Lawfulness of Existing or Proposed Use or Development (CLEUDs and CLOPUDs)
- · Applications for Tree Works

### Policy W1: Future requirements for new waste facilities

The County Council will, through the Site Locations document, identify locations for a range of new or extended waste management facilities within Lincolnshire where these are necessary to meet the predicted capacity gaps for waste arisings in the County up to and including 2031, as presented in Table 9, subject to any new forecasts published in the Council's Annual Monitoring Reports.



# Policy W8: Safeguarding Waste Management Sites

The County Council will seek to safeguard existing and allocated waste management facilities from redevelopment to a non-waste use and/or the encroachment of incompatible development unless:

- alternative provision in the vicinity can be made in accordance with the Development Plan; or
- it can be demonstrated that there is no longer a need for a waste facility at that location.